LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

200 W. Washington, Suite 301 Indianapolis, IN 46204 (317) 233-0696 http://www.in.gov/legislative

FISCAL IMPACT STATEMENT

LS 7208 NOTE PREPARED: Mar 23, 2007 **BILL NUMBER:** SB 311 **BILL AMENDED:** Mar 22, 2007

SUBJECT: Placement of Alleged Child in Need of Services (CHINS).

FIRST AUTHOR: Sen. Hershman

BILL STATUS: CR Adopted - 2nd House

FIRST SPONSOR: Rep. Welch

FUNDS AFFECTED: GENERAL IMPACT: No Fiscal Impact

DEDICATED FEDERAL

Summary of Legislation: (Amended) This bill provides that if the Department of Child Services determines that: (1) a child is a child in need of services; and (2) the child would be protected in the child's residence by the removal of the alleged perpetrator of child abuse or neglect; the Department may file a petition to remove the alleged perpetrator from the child's residence instead of attempting to remove the child from the child's residence. The bill allows a court to issue a temporary restraining order in an action by the Department for the removal of the alleged perpetrator of child abuse or neglect. The bill also makes it a Class A misdemeanor for: (1) a parent or other adult with whom a child continues to reside after the issuance of a temporary restraining order to knowingly or intentionally fail to comply with the requirements of the order; or (2) for an alleged perpetrator of child abuse to knowingly or intentionally return to a child's residence in violation of an order.

This bill requires a court to consider placing a child with a de facto custodian or stepparent before considering an out-of-home placement when a child alleged to be a child in need of services is taken into custody.

Effective Date: July 1, 2007.

Explanation of State Expenditures: De Facto Custodian and Stepparent Placements: This bill adds a de facto custodian and a stepparent to the list of placements which a court must consider prior to placing a child who is alleged to be a child in need of services in any other out-of-home placement. Currently, the court must consider a suitable and willing blood or an adoptive relative caretaker, including a grandparent, aunt, uncle, or adult sibling. Under the bill, the Department of Child Services (DCS) would be required to complete a home study of the stepparent or de facto custodian's home and provide the court with a placement

SB 311+ 1

recommendation prior to placing a child.

The DCS reports that the courts currently place children with de facto custodians and stepparents. In addition, the DCS currently requires a home study be conducted when placing a child in either type of placement. No additional expenditures are anticipated as a result.

(Revised) *Temporary Restraining Order Against an Alleged Perpetrator*: The bill allows the DCS to file a petition to remove an alleged perpetrator from a child's residence instead of attempting to remove the child from the child's residence. The DCS is required to serve a temporary restraining order issued under the bill on the alleged perpetrator and the parent or other adult with whom the child will continue to reside.

Penalty Provision: The bill makes is a Class A misdemeanor: (1) for a parent or other adult with whom a child continues to reside after the issuance of a temporary restraining order for removal of an alleged perpetrator to knowingly or intentionally fail to monitor the residence and report to the DCS and the appropriate law enforcement agency any attempt by the alleged perpetrator to return to the child's residence; (2) for an alleged perpetrator to knowingly or intentionally return to a child's residence in violation of a temporary restraining order.

However, the offense under (2) is a Class D felony if the alleged perpetrator has a prior unrelated conviction under the bill.

A Class D felony is punishable by a prison term ranging from six months to three years or reduction to Class A misdemeanor depending upon mitigating and aggravating circumstances. Assuming offenders can be housed in existing facilities with no additional staff, the average cost for medical care, food, and clothing is approximately \$1,825 annually, or \$5 daily, per prisoner. However, any additional expenditures are likely to be small. The average length of stay in Department of Correction (DOC) facilities for all Class D felony offenders is approximately ten months.

Explanation of State Revenues: (Revised) *Penalty Provision:* If additional court cases occur and fines are collected, revenue to both the Common School Fund (from fines) and the state General Fund (from court fees) would increase. The maximum fine for a Class A misdemeanor is \$5,000, and the fine is \$10,000 for a Class D felony. However, any additional revenue would likely be small.

Explanation of Local Expenditures: (Revised) *Temporary Restraining Order Against an Alleged Perpetrator*: As proposed, counties could experience a decrease in expenditures. Children that would have previously been placed in out-of-home placements could remain in the home instead. Costs for out-of-home placements vary and are paid for by a county out of the county Family and Children Fund. Any decrease in expenditures would depend on the number of children who are not placed in an out-of-home placement and the daily cost for that placement.

Penalty Provision: If more defendants are detained in county jails prior to their court hearings, local expenditures for jail operations may increase. However, any additional expenditures would likely be small. A Class A misdemeanor is punishable by up to one year in jail.

<u>Explanation of Local Revenues:</u> (Revised) *Penalty Provision:* If additional court actions occur and a guilty verdict is entered, local governments would receive revenue from court fees. However, any change in revenue would likely be small.

SB 311+ 2

State Agencies Affected: Department of Correction; Department of Child Services.

Local Agencies Affected: Trial courts, local law enforcement agencies.

<u>Information Sources:</u> Cassandra Porter, DCS; James Payne, DCS.

Fiscal Analyst: Sarah Brooks, 317-232-9559.

SB 311+ 3